CITY OF DYSART, IOWA

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION SCHEDULE OF FINDINGS June 30, 2004

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Officials

<u>Name</u>	<u>Title</u>	Term Expires
Dennis Wieben	Mayor	January 2008
Ed Clouse Joseph Coffey Rich Kavalier Ora Hennessy Don Lyons	Council Member Council Member Council Member Council Member Council Member	January 2006 January 2006 January 2006 January 2008 January 2008
Roxanne Schneider	City Clerk and Treasurer	Indefinite
Jolene Youngblut	Deputy Clerk	Indefinite
Nancy Burk	City Attorney	Indefinite

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council Dysart, Iowa

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Dysart, Iowa, as of and for the year ended June 30, 2004, which collectively comprise the City of Dysart's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the City of Dysart's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the aforementioned financial statements present fairly, in all material respects, the results of the cash transactions of the funds of the City of Dysart, Iowa, as of and for the year ended June 30, 2004, on the basis of accounting described in Note 1.

As discussed in Note 12 to the financial statements, during the year ended June 30, 2004, the City adopted Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*; Statement No. 37, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments: Omnibus*; Statement No. 38, *Certain Financial Statement Note Disclosures*; and Statement No. 41, *Budgetary Comparison Schedule - Perspective Differences*.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 26, 2004 on our consideration of the City of Dysart's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 15 and 40 through 41 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the aforementioned financial statements that collectively comprise the City of Dysart's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2003, 2002, and 2001 (which are not presented herein) and expressed an unqualified opinion on those financial statements. The supplemental information included in Schedules 1 through 8, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the aforementioned basic financial statements taken as a whole.

Cedar Rapids, Iowa August 26, 2004

Clifton Gunderson LLP

Management's Discussion and Analysis

The City of Dysart provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2004. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

Because the City is implementing new reporting standards for this fiscal year with significant changes in content and structure, much of the information is not easily comparable to prior years. However, in future years, comparisons will be more meaningful and will go further in explaining the City's financial position and results of operations.

2004 FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental activities increased approximately .3%, or \$6,332, from fiscal year 2003 to fiscal year 2004. Property tax increased approximately \$5,862 and bond proceeds increased \$514,435.
- Governmental disbursements increased approximately 38%, or \$848,416, in fiscal year 2004 from fiscal year 2003. Public safety disbursements decreased approximately \$3,735, and debt service and capital projects disbursements increased approximately \$43,837 and \$1,225,439, respectively.
- The City's total cash basis net assets decreased approximately 45.3%, or approximately \$713,198, from June 30, 2003 to June 30, 2004. Of this amount, the assets of the governmental activities decreased approximately \$668,407 and the assets of the business-type activities decreased by approximately \$44,791.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the Water Fund, Sanitary Sewer Fund, Electric Fund and Garbage Service Fund. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

• Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

 Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains four major Enterprise Funds to provide separate information for the water, sewer, garbage and electric funds, considered to be major funds of the City.

Fund Financial Statements (continued)

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased sharply from a year ago, decreasing from \$1.475 million to \$807 thousand. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Governmental Activities

	Year ended June 30,			
Receipts & transfers:	<u>2004</u>	<u>2003</u>		
Program Receipts:	¢ 101.00 <i>C</i>	e 270.000		
Charges for service	\$ 101,096 117,217	\$ 270,060 542,034		
Capital grants, contributions and restricted interest General Receipts:	117,217	342,034		
Property Tax	278,626	272,763		
Local option sales tax	50,325	272,703		
TIF Revenues	70,266	51,535		
Other city tax	3,189	-		
Unrestricted investment earnings	2,453	9,604		
Bond proceeds	1,336,806	822,371		
Other general receipts	176,855	267,461		
Net transfers in (out)	258,955	(143,150)		
Total receipts & transfers	\$ 2,395,788	<u>\$ 2,092,678</u>		
Disbursements:				
Public Safety	\$ 181,966	\$ 185,701		
Public Works	125,372	44,566		
Health and social services	342	328		
Culture and recreation	197,107	133,587		
Community & economic development	19,033	29,256		
General government Debt Service	43,353 133,639	81,857		
Capital projects	2,363,383	89,802 1,137,944		
Business type (Garbage)	2,303,303	215,963		
Business type (Gurouge)				
Total disbursements & transfers	3,064,195	1,919,004		
Increase in cash basis net assets	(668,407)	173,674		
Cash basis assets beginning of year	1,475,139	1,361,606		
Cash basis assets end of year	806,732	1,535,280		
Electric revenue reserve fund reclassified as proprietary funds during FY 03/04		(60,141)		
Adjusted cash basis assets end of year	\$ 806,732	<u>\$ 1,475,139</u>		

GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

The City's total receipts for governmental activities increased by approximately .3%, or \$6,332. The total cost of all programs and services increased by approximately 59.0%, or \$1,866,439. The significant increase in expenditures was due to capital projects, including the construction of the aquatic center, the installation of new water main, and the completion of the library project.

Property tax rates for 2004 stayed virtually the same as in fiscal year 2003, increasing only .03/\$1000 of valuation. The increase in property tax revenues of \$5,862 was largely due to new construction in the city. Private contributions decreased dramatically during 2004, with most donations and grants for the library project and aquatic center project being received in the 2003 fiscal year. Local option sales tax revenues in the amount of \$50,325 were also received for the first time during fiscal year 2004. TIF Revenues increased by \$18,951, or approximately 35%, due to housing rebates to be paid to two developers.

With the exception of the capital projects during fiscal year 2004, the remaining governmental program expenses remained similar to the previous year. Changes in the various functions are due more to the reclassification of activities rather than major changes in spending. In addition, the Garbage Service Fund was reclassified as a Proprietary Fund during fiscal year 2004. It had previously been accounted for in the General Government Fund.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)

Changes in Cash Basis Net Assets of Business Type Activities

	Year ended June 30,		
Receipts & transfers:	2004	2003	
Program Receipts:			
Charges for service:	A A A A A B B C	A. A. I O. O. C. C.	
Water	\$ 281,776	\$ 259,866	
Sewer	92,378	90,603	
Electric	755,755	637,130	
Garbage	216,845 89	-	
Capital grants, contributions and restricted interest General Receipts:	89	-	
Unrestricted investment earnings	5,551	2,960	
Bond proceeds	5,551	2,700	
Other general receipts	_	11,410	
Transfers in	_	203,150	
Total receipts	1,352,394	1,205,119	
Disbursements:			
Water	221,718	224,987	
Sewer	58,473	141,273	
Electric	655,626	522,899	
Garbage	202,413	-	
Nonmajor enterprise funds: Transfers out	258,955	60,000	
Transfers out	230,933	00,000	
Total disbursements & transfers	1,397,185	949,159	
Increase (decrease) in cash basis net assets	(44,791)	255,960	
Cash basis assets beginning of year	848,415	532,314	
Cash basis assets end of year	803,624	788,274	
Electric revenue reserve fund reclassified as proprietary funds during FY 03/04		60,141	
Adjusted cash basis assets end of year	\$ 803,624	<u>\$ 848,415</u>	

Total business type activities receipts and transfers in for the fiscal year were \$1.353 million compared to \$1.205 million last year. This increase was due primarily to the increase in electric rates that went into effect mid-year, and the reclassification of the Garbage Fund from a General Government to Business Type account. Total disbursements and transfers out for the fiscal year increased by \$447,990, or approximately 63.6%. This was again due to the reclassification of the Garbage Service Fund, as well as increased transfers to capital projects.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Dysart completed the year, its governmental funds reported a combined fund balance of \$806,732, a decrease of more than \$668,000 below last year's total of \$1,475,139. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance decreased \$63,080 from the prior year to \$496,526. Most of this decrease was due to use of cash reserves for activities including ambulance building renovation, library operations and community beautification projects.
- The Road Use Tax Fund cash balance decreased by \$16,825 to \$52,884 during the fiscal year. The decrease was attributable to increased street project costs in 2004.
- The Substation/Distribution Project Fund ended the year with a zero balance. This was due to the completion of the new electrical substation and the upgrade of the electric distribution system. Total costs of the project during the fiscal year was \$598,201.
- The Pool Project Fund showed an increase of \$45,179, for a balance of \$74,884. Bond proceeds of \$1.2 million were received during the year, and a total of \$1.523 million was expended during FY 2004 for the project. Private contributions, a Vision Iowa CAT grant, and cash reserves were also used to finance the aquatic center.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance decreased by \$13,911 to \$183,802, due primarily to increased miscellaneous operating costs.
- The Sewer Fund cash balance decreased by \$13,450 to \$112,198, again, due primarily various increases in operating costs.
- The Electric Fund cash balance decreased \$28,151 to \$423,410. While overall operating revenues were up, approximately \$250,000 was transferred out for other projects.
- The Garbage Service Fund reassigned from the General Fund to a Business Type Fund. The ending balance in the Garbage Service Fund was \$2,530.

BUDGETARY HIGHLIGHTS

The City amended its budget on May 26, 2004, showing an increase in expenditures of \$1.356 million. Of this increase, \$1.187 million was for capital projects. This increase was offset by the issuance of \$1.375 in general obligation bonds to finance the aquatic center and water main project. The balance of the increase was for increased general operating costs. The city had sufficient cash on hand to finance the increased operating costs.

DEBT ADMINISTRATION

At June 30, 2004, the City had \$2,173,810 in bonds and other long-term debt, compared to \$939,079 last year, as shown below.

Outstanding Debt at Year-End

	Year ended June 30,			
	2004	2003		
General obligation bonds & notes Revenues bonds Capital Lease	\$ 1,601,538 550,000 22,272	\$ 310,195 600,000 28,884		
Total	<u>\$ 2,173,810</u>	<u>\$ 939,079</u>		

Debt increased as a result of issuing general obligation bonds to finance the aquatic center and water main replacement project.

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's constitutional debt limit is \$2,627,465. With outstanding general obligation debt of \$1,601,538, the city currently is using approximately 61% of its constitutional debt limit.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Dysart's elected and appointed officials and citizens considered many factors when setting the fiscal year 2005 budget, tax rates, and fees that will be charged for various City activities.

The passing of the "Re-inventing Iowa" bill from the State of Iowa, cut state funding to cities including personal property tax replacement, monies and credits, along with the early phase out of machinery and equipment replacement tax for next year. The bill was passed after next year's budget was certified therefore the amended budget will show the decreased receipts and disbursements.

Budget for various departments have remained fairly consistent with past years. However, property tax rates for fiscal year 2005 will increase approximately 5.9% to \$11.728/\$1000 in valuation. This increase is due to the repayment of the general obligation debt for the family aquatic center, which was approved by the voters in November of 2002. This tax rate increase is expected to generate approximately \$25,000 in additional property tax revenue.

Budgeted disbursements are expected to decrease by approximately \$1 million, due to the completion of capital projects in 2004. The City has added no major new programs or initiatives to the 2005 budget.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Roxanne L. Schneider, City Clerk, 601 Wilson Street, PO Box 686, Dysart, Iowa.

BASIC FINANCIAL STATEMENTS

Statement of Activities and Net Assets - Cash Basis

As of and For the Year Ended June 30, 2004

FUNCTIONS/PROGRAMS:	<u>Dist</u>	oursements	Charges for Services	
Governmental activities: Public safety Public works Health and social services Culture and recreation Community and economic development General government Debt service Capital projects	\$	181,966 125,372 342 197,107 19,033 43,353 133,639 2,363,383	\$	45,624 - 27,992 2,229 8,140 - 17,111
Total governmental activities		3,064,195		101,096
Business type activities: Water Sewer Electric Garbage		221,718 58,473 655,626 202,413		281,776 92,378 755,755 216,845
Total business type activities		1,138,230		1,346,754
Total	<u>\$</u>	4,202,425	\$	1,447,850

GENERAL RECEIPTS:

Property taxes levied for:

General Purposes

Employee benefits
Tax increment financing

Debt service

Other city tax

Local option sales tax
Grants and contributions not restricted to specific purpose

Unrestricted interest on investments

Bond proceeds

Miscellaneous

Transfers

Total general receipts and transfers

Program Receipts			Net (Disbursements) Receipts and Changes in Cash Basis Net Assets						
Con and	nting Grants tributions, Restricted Interest	Contand	tal Grants, tributions, Restricted <u>nterest</u>		vernmental <u>Activities</u>		siness Type Activities		<u>Total</u>
\$	22,993 108,524 - 9,254 22 26,978 - - 167,771	\$	- - - 188 - - - 117,029 117,217	\$ 	(113,349) (16,848) (342) (159,673) (16,782) (8,235) (133,639) (2,229,243) (2,678,111)	\$	- - - - - -	\$	(113,349) (16,848) (342) (159,673) (16,782) (8,235) (133,639) (2,229,243) (2,678,111)
<u> </u>	89 - 89 167,860	<u> </u>	- - - - - 117,217	<u> </u>	- - - - (2,678,111)	<u></u> <u>\$</u>	60,058 33,905 100,218 14,432 208,613	<u> </u>	60,058 33,905 100,218 14,432 208,613 2,469,498
					230,563 28,578 70,266 19,485 3,189 50,325 5,405 2,453 1,336,806 3,679 258,955 2,009,704		- - - - - 5,551 - (258,955) (253,404)		230,563 28,578 70,266 19,485 3,189 50,325 5,405 8,004 1,336,806 3,679

(continued)

Statement of Activities and Net Assets - Cash Basis

As of and for the Year Ended June 30, 2004

Disbursements Charges for Services

CHANGE IN CASH BASIS NET ASSETS

CASH BASIS NET ASSETS, BEGINNING

CASH BASIS NET ASSETS, ENDING

CASH BASIS IN NET ASSETS:

Restricted:
Streets
Urban renewal purposes
Debt service
Other purposes
Unrestricted

TOTAL CASH BASIS NET ASSETS

Program Receipts Operating Creats Capital Creats		Net (Disbursements) Receipts and Changes in Cash Basis Net Assets							
Contributions, and Restricted <u>Interest</u>	and Restricted and Restricted		Governmental Business Type Activities Activities				<u>Total</u>		
			(668,407)		(44,791)		(713,198)		
			1,475,139		848,415		2,323,554		
		\$	806,732	<u>\$</u>	803,624	<u>\$</u>	1,610,356		
		\$	52,884 30,458 59,742 167,122 496,526	\$	5,798 75,886 721,940	\$	52,884 30,458 65,540 243,008 1,218,466		
		\$	806.732	\$	803.624	\$	1.610.356		

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Governmental Funds

As of and for the Year Ended June 30, 2004

Special Revenue

RECEIPTS:	<u>•</u>	<u>General</u>	Ro	oad Use <u>Tax</u>
Property tax	\$	230,563	\$	_
Tax increment financing collections	,	-	•	-
Other city tax		2,653		-
Licenses and permits		4,899		-
Use of money and property		11,395		100 524
Intergovernmental Charges for services		17,764 75,886		108,524
Miscellaneous		40,268		-
Miscenancous		40,200		
Total receipts		383,428		108,524
DISBURSEMENTS:				
Operating:		171 100		
Public safety		171,190		125.240
Public works Health and social services		24 342		125,348
Culture and recreation		152,553		_
Community and economic development		11,306		_
General government		43,353		_
Debt service		-		-
Capital projects				
Total disbursements		378,768		125,348
Excess (deficiency) of receipts over (under) disbursements		4,660		(16,824)
OTHER FINANCING SOURCES (USES): Bond proceeds		_		_
Transfers in		44,337		-
Transfers out		(112,077)		<u>-</u>
Net other financing sources (uses)		(67,740)		
NET CHANGE IN CASH BALANCE		(63,080)		(16,824)
CASH BALANCE, BEGINNING		559,606		69,708
CASH BALANCE, ENDING	\$	496,526	\$	52,884

		oital jects		
	ubstation Project	Pool <u>Project</u>	Other Nonmajor Governmental <u>Funds</u>	<u>Total</u>
\$	- - -	\$ - - -	\$ 48,063 70,266 205	\$ 278,626 70,266 2,858 4,899
	102	2,340 61,232	52,241	4,899 66,078 187,520 75,886
_	102	43,801 107,373	29,825 200,600	113,894 800,027
	102			
	- -	- - -	10,776 - -	181,966 125,372 342
	- - -	- - -	44,554 7,727 -	197,107 19,033 43,353
	598,201	1,524,000	133,639 241,182	133,639 2,363,383
	598,201	1,524,000	437,878	3,064,195
_	(598,099)	(1,416,627)	(237,278)	(2,264,168)
	(38,778)	1,161,806 300,000	175,000 279,984 (214,511)	1,336,806 624,321 (365,366)
_	(38,778)	1,461,806	240,473	1,595,761
	(636,877) 636,877	45,179 29,705	3,195 <u>179,243</u>	(668,407) <u>1,475,139</u>
<u>\$</u>		<u>\$ 74,884</u>	<u>\$ 182,438</u>	\$ 806,732

(continued)

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Governmental Funds

As of and for the Year Ended June 30, 2004

Special Revenue

CASH BASIS FUND BALANCE:	Gener	<u>al</u>	 id Use Γ <u>ax</u>
Reserved:			
Debt Service	\$	-	\$ -
Unreserved:			
General		496,526	-
Special revenue funds		_	52,884
Capital projects funds			 <u>-</u>
Total cash basis fund balance	<u>\$</u>	496,526	\$ 52,884

		pital jects						
Substation Pool Project Project			Other Nonmajor Governmental <u>Funds</u>			<u>Total</u>		
\$	-	\$	-	\$	59,742	\$	59,742	
	- - -		- - 74,884		- 65,907 56,789		496,526 118,791 131,673	
\$	_	\$	74,884	\$	182,438	\$	806,732	

These financial statements should be read only in connection with the accompanying notes to financial statements.

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Proprietary Funds

As of and for the Year Ended June 30, 2004

	Enterprise Funds			nds		
		<u>Water</u>		<u>Sewer</u>]	<u>Electric</u>
OPERATING RECEIPTS: Charges for services Miscellaneous	\$	264,297 17,479	\$	91,678 700	\$	719,062 36,782
Total operating receipts		281,776		92,378		755,844
OPERATING DISBURSEMENTS: Business type activities: Water Sewer Electric Garbage		221,718 1,745 -	_	56,728 - -	_	583,482
Total operating disbursements		223,463		56,728		583,482
Excess (deficiency) of operating receipts over (under) operating disbursements		58,313		35,650		172,362
NONOPERATING RECEIPTS (DISBURSEMENTS Interest on investments Debt service		1,262		852 -		2,625
Net nonoperating receipts (disbursements)		1,262		852		2,625
Excess (deficiency) of receipts over (under) disbursements		59,575		36,502		174,987
OTHER FINANCING SOURCES (USES): Operating transfers in Operating transfers out		3,643 (77,129)		48 (50,000)		49,586 (252,724)
Net other financing sources (uses)		(73,486)		(49,952)		(203,138)

Exhibit C

Garbage	Nonmajor Enterprise <u>Funds</u>	<u>Total</u>
\$ 213,625 3,220	\$ - -	\$ 1,288,662 58,181
216,845		1,346,843
- -	- -	221,718 58,473
202,413	<u>-</u>	583,482 202,413
202,413		1,066,086
14,432		280,757
23	789 (72,144)	5,551 (72,144)
23	(71,355)	(66,593)
14,455	(71,355)	214,164
5,400 (17,325)	95,048 (15,502)	153,725 (412,680)
(11,925)	79,546	(258,955)

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances - Proprietary Funds

As of and for the Year Ended June 30, 2004

	Enterprise Funds			<u>nds</u>		
		<u>Water</u>		<u>Sewer</u>	<u>]</u>	<u>Electric</u>
NET CHANGE IN CASH BALANCE	\$	(13,911)	\$	(13,450)	\$	(28,151)
CASH BALANCE, BEGINNING		197,713	-	125,648		451,561
CASH BALANCE, ENDING	<u>\$</u>	183,802	\$	112,198	\$	423,410
CASH BASIS FUND BALANCE: Reserved: Debt service Unreserved	\$	183,802	\$	- 112,198	\$	423,410
Total cash basis fund balance	<u>\$</u>	183,802	\$	112,198	\$	423,410

G	arbage	En	onmajor iterprise <u>Funds</u>		<u>Totals</u>
\$	2,530	\$	8,191	\$	(44,791)
			73,493		848,415
\$	2,530	\$	81,684	<u>\$</u>	803,624
\$	- 2,530	\$	5,798 75,886	\$	5,798 797,826
\$	2,530	\$	81,684	\$	803,624

These financial statements should be read only in connection with the accompanying notes to financial statements.

Notes to Financial Statements

June 30, 2004

(1) Summary of Significant Accounting Policies

The City of Dysart, a political subdivision of the State of Iowa, is located in Tama County. It was first incorporated in 1873 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, electric and garbage utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Tama County Solid Waste Disposal Commission, Tama County Economic Development Commission, and Tama County E911 Board.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Notes to Financial Statements

June 30, 2004

(1) Summary of Significant Accounting Policies (continued)

B. <u>Basis of Presentation</u> (continued)

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions, and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges, and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

Capital Projects:

The Substation Project Fund is utilized to account for transactions involved in construction of a substation.

The Pool Project Fund is utilized to account for transactions involved in construction of a pool.

Notes to Financial Statements

June 30, 2004

(1) Summary of Significant Accounting Policies (continued)

B. Basis of Presentation (continued)

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Electric Fund accounts for operation of the City's electric utility.

The Garbage Fund accounts for operation of the City's garbage collection.

C. Measurement Focus and Basis of Accounting

The City of Dysart maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2004, disbursements exceeded the amounts budgeted in the capital projects and business type activities functions.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2004, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

Notes to Financial Statements

June 30, 2004

(2) Cash and Pooled Investments (continued)

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City maintains funds in an automated cash management trust and investment account with a financial institution. This is a yield maintenance repurchase agreement. The financial institution purchases securities for the City and agrees to repurchase those securities with settlement daily at yield specified by the agreement. This investment is classified in risk category three in that the balance is collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in the City's name. The cost of this investment as of June 30, 2004 was \$610,756, which approximates fair market value.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, general obligation notes, and revenue bonds are as follows:

		Obligation nds		Obligation otes	Revenu	e Bonds	To	otal
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2005	\$ 48,000	\$ 2,179	\$ 108,538	\$ 48,773	\$ 50,000	\$ 16,965	\$ 206,538	\$ 67,917
2006	-	-	95,000	45,044	55,000	16,065	150,000	61,109
2007	-	-	95,000	42,606	55,000	14,965	150,000	57,571
2008	-	-	100,000	40,169	60,000	13,645	160,000	53,814
2009	-	-	100,000	38,489	60,000	11,935	160,000	50,424
2010	-	-	105,000	36,569	65,000	10,075	170,000	46,644
2011	-	-	75,000	34,274	65,000	7,865	140,000	42,139
2012	-	-	75,000	32,624	70,000	5,460	145,000	38,084
2013	-	-	60,000	30,864	70,000	2,800	130,000	33,664
2014	-	-	60,000	28,854	-	· -	60,000	28,854
2015	-	-	65,000	26,754	-	-	65,000	26,754
2016	-	-	65,000	24,414	-	-	65,000	24,414
2017	-	-	70,000	22,009	-	-	70,000	22,009
2018	-	-	70,000	19,349	-	-	70,000	19,349
2019	-	-	75,000	16,619	-	-	75,000	16,619
2020	-	-	80,000	13,618	-	-	80,000	13,618
2021	-	-	80,000	10,419	-	_	80,000	10,419
2022	-	-	85,000	7,219	-	_	85,000	7,219
2023			90,000	3,713			90,000	3,713
Total	\$ 48,000	<u>\$ 2,179</u>	<u>\$1,553,538</u>	<u>\$ 522,380</u>	<u>\$ 550,000</u>	<u>\$ 99,775</u>	<u>\$2,151,538</u>	<u>\$ 624,334</u>

Notes to Financial Statements

June 30, 2004

(3) **Bonds and Notes Payable** (continued)

General obligation sewer improvement bonds were issued June 27, 1995, with an interest rate of 4.54%. These bonds are due in annual installments of \$40,000 to \$48,000, plus interest. Bonds outstanding at June 30, 2004 amount to \$48,000.

A general obligation note was issued for the purpose of defraying a portion of the costs of constructing improvements and extensions to the City's sanitary sewer, storm sewer, and waterworks facilities. This note is dated May 15, 1995, and is payable to the Farmers Cooperative Telephone Company, Dysart, Iowa, due in annual installments of \$19,467, including interest at 5.0%. The balance of this note at June 30, 2004 was \$18,538.

A general obligation note was issued for the purpose of defraying a portion of the costs of constructing a library. Proceeds from this note were received April 29, 2003, and is payable to the Farmers Cooperative Telephone Company, Dysart, Iowa, due in annual installments of \$20,000 with 0.0% interest. The balance of this note at June 30, 2004 was \$160,000

A general obligation note was issued for the purpose of constructing a new pool. This note is dated July 1, 2003 with interest rates ranging between 2.10% and 4.125%. The note is due in annual installments ranging between \$60,000 and \$90,000. The balance of this note due at June 30, 2004 was \$1,375,000.

Electric revenue bonds were issued March 1, 2003 with interest rates ranging between 1.50% and 4.00%. These bonds are due in annual installments of \$50,000 to \$70,000, plus interest. Bonds outstanding at June 30, 2004 amount to \$550,000.

(4) Leases

During the year ended June 30, 2000, the City, in cooperation with the Dysart Rural Fire Department, entered into a lease for a fire truck expiring during the fiscal year June 30, 2007, with an interest rate of 5.89%.

The City's portion of the minimum future lease payments under this capital lease is as follows:

	Fire <u>Truck</u>
2005 2006 2007	\$ 8,315 8,315 8,315
Total lease payments	24,945
Less amount representing interest	2,673
Present value of net minimum lease payments	\$ 22,272

Notes to Financial Statements

June 30, 2004

(5) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual covered salary and the City is required to contribute 5.75% of annual covered payroll, except for police employees, in which case the percentages are 5.93% and 8.90%, respectively. For the year ended June 30, 2003, the contribution rates for police employees and the City were 6.04% and 9.07%, respectively, and for the year ended June 30, 2002, the contribution rates for police employees and the City were 6.20% and 9.29%, respectively. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2004, 2003, and 2002 were \$18,102, \$17,101, and \$15,960, respectively, equal to the required contributions for each year.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours based on the length of employment. Sick leave is not a vested benefit. It is payable when used and may be accumulated to a maximum of 120 days. Vacation is payable when used and is cumulative only in isolated cases specifically approved by the City Council. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation termination payments payable to employees at June 30, 2004 was \$6,054. This liability has been computed based on rates of pay in effect at June 30, 2004.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2004 is as follows:

Transfer to	Transfer from	Amount
General	Capital projects: Library project Special revenue: Employee benefits Trust and agency	\$ 15,090 28,922 325 44,337
		<u> </u>

Notes to Financial Statements

June 30, 2004

(7) **Interfund Transfers** (continued)

Transfer to	Transfer from	Amount
Special revenue: Community landscaping	General	6,000
Special revenue: LMI housing	Special revenue: TIF revenue	5,433
Debt service: TIF debt	Special revenue: TIF revenue	61,079
Debt service: Water bond	Capital projects: Water project Enterprise:	60,106
	Water utility	2,129 62,235
Debt Service: Library debt	General	2,077
Debt service: Pool debt	Special revenue: Local option sales tax	39,160
Capital projects: Library project	General	104,000
Capital projects: Pool project	Enterprise: Water utility Sewer utility Electric utility	\$ 75,000 50,000 <u>175,000</u> 300,000
Enterprise: Garbage truck replacement	Enterprise: Garbage	17,325
Debt service: Electric debt	Enterprise: Electric utility	77,724

Notes to Financial Statements

June 30, 2004

(7) **Interfund Transfers** (continued)

Transfer to	Transfer from	Amount
Enterprise: Water utility	Special revenue: Trust and agency Enterprise: Motor deposit	1,099
Enterprise: Sewer utility	Meter deposit Special revenue: Trust and agency	2,544 3,643
Enterprise: Electric utility	Special revenue: Trust and agency Capital projects: Substation project	3,151 38,778
	Enterprise: Meter deposit	7,657 49,586
Enterprise: Garbage	Special revenue: Trust and agency Enterprise:	100
	Garbage truck replacement	5,300 5,400
Total		<u>\$ 778,047</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Risk Management

The City of Dysart is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Notes to Financial Statements

June 30, 2004

(9) Commitments

The City has entered into an agreement for road construction. Estimated costs of the project are \$24,000, none of which has been paid as of June 30, 2004.

The City has entered into an agreement for reconstruction of the swimming pool. Estimated costs are \$1,524,000, of which \$148,984 has not been paid as of June 30, 2004.

The City of Dysart participates in a 28E organization with Tama County and other cities in Tama County. This organization is the Tama County Solid Waste Disposal Commission. The estimated costs of closure and postclosure care as of June 30, 1998, the most recent date for which such information is available, is approximately \$1,047,000. The City of Dysart will share in these costs on a per capita basis with the other organizations in the 28E organization. The City's share of these estimated costs is \$74,000.

Under a wholesale power agreement, the City is committed to purchase its electric power and energy requirements from Resale Power Group of Iowa through December 2004. The rates for such purchases are subject to review annually. Although there are other suppliers of electric power, a change in supplier would cause a delay, which could ultimately affect operating results.

Under a water purchase contract, the City is committed to the purchase of bulk water from Poweshiek Water Association through December 2038. The rates for such purchases are subject to review annually.

In March 1994, the City agreed to pay the Medicare supplement for a retired City employee. The estimated liability for these benefits has not been determined. The cost to the City for the year ended June 30, 2004 was \$4,312.

The City, in cooperation with the Dysart Rural Fire Department, is leasing a fire truck. The City is responsible for each payment and is later reimbursed for 50% of the payment by the Rural Fire Department. Therefore, the City is contingently liable for the remaining portion of the capital lease, which amounts to \$22,272, as of June 30, 2004.

(10) Related Party Transactions

The City had business transactions between the City and a city official business totaling \$500.

Notes to Financial Statements

June 30, 2004

(11) Accounting Change and Restatements

Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*; Statement No. 37, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments; Omnibus*; Statement No. 38, *Certain Financial Statement Note Disclosures*, and Statement No. 41, *Budgetary Comparison Schedule - Perspective Differences*, were implemented for the year ended June 30, 2004. The statements create new basic financial statements for reporting the city's financial activities. The financial statements now include a government-wide financial statement and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

This information is an integral part of the accompanying financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances - Budget to Actual (Cash Basis) -All Governmental Funds and Proprietary Funds

Required Supplemental Information

Year Ended June 30, 2004

DECEMPTS.	Governmental Funds <u>Actual</u>	Proprietary Funds <u>Actual</u>
RECEIPTS:	\$ 278,626	\$ -
Property tax Tax increment financing collections	\$ 278,626 70,266	Ф -
Other city tax	2,858	_
Licenses and permits	4,899	_
Use of money and property	66,078	5,551
Intergovernmental	187,520	-
Charges for services	75,886	1,288,662
Special assessments	-	-
Miscellaneous	113,894	58,181
Total receipts	800,027	1,352,394
DISBURSEMENTS:		
Public safety	181,966	-
Public works	125,372	-
Health and social services	342	-
Culture and recreation	197,107	-
Community and economic development	19,033	-
General government	43,353	72 144
Debt service	133,639	72,144
Capital projects Business type activities	2,363,383	1,066,086
Business type activities	<u>-</u>	1,000,080
Total disbursements	3,064,195	1,138,230
Excess (deficiency) of receipts over		
(under) disbursements	(2,264,168)	214,164
OTHER FINANCING SOURCES, NET	1,595,761	(258,955)
Excess of receipts and other financing sources over disbursements and other financing uses	(668,407)	(44,791)
BALANCE, BEGINNING OF YEAR	1,475,139	848,415
BALANCE, END OF YEAR	<u>\$ 806,732</u>	<u>\$ 803,624</u>

Total	Budgeted Original	Final to Total Variance	
		<u>Final</u>	
\$ 278,626	\$ 274,251	\$ 274,251	\$ 4,375
70,266	64,282	64,282	5,984
2,858	54,110	54,110	51,252
4,899	2,780	2,780	2,119
71,629	6,700	6,700	64,929
187,520	233,823	233,823	(46,303)
1,364,550	1,248,000	1,248,000	116,548
172,075	188,850	188,850	(16,775)
2,152,421	2,072,796	2,072,796	79,625
181,966	191,750	191,750	9,784
125,372	335,020	337,105	211,733
342	350,020	350	8
197,107	157,600	220,966	23,859
19,033	8,500	28,192	9,159
43,353	94,380	96,811	53,458
205,783	183,749	217,500	11,717
2,363,383	1,500,000	2,686,981	323,598
1,066,086	926,500	974,478	(91,608)
4,202,425	3,397,849	4,754,133	551,708
(2,050,004)	(1,325,053)	(2,681,337)	631,332
1,336,806		1,375,000	(38,194)
(713,198)	(1,325,053)	(1,306,337)	593,138
2,323,554	2,605,530	2,602,530	(278,976)
\$ 1,610,356	<u>\$ 1,277,477</u>	\$ 1,296,193	<u>\$ 314,163</u>

This information should be read only in connection With the accompanying auditor's report.

Notes to Required Supplementary Information -Budgetary Reporting

Year Ended June 30, 2004

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similarly statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, a budget amendment increased budgeted disbursements by \$1,356,284. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2004, disbursements exceeded the amounts budgeted in the capital projects and business type activities functions prior to amendment of the budget dated May 26, 2004. For the year ended June 30, 2004, actual disbursements exceeded the budget amount in the business type activities function.

OTHER SUPPLEMENTARY INFORMATION

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Governmental Funds

As of and for the Year Ended June 30, 2004

	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	<u>Total</u>
RECEIPTS:				
Property tax	\$ 28,578	\$ 19,485	\$ -	\$ 48,063
Tax increment financing collections	70,266	-	-	70,266
Other city tax	-	205	-	205
Use of money and property	50,656	147	1,438	52,241
Miscellaneous	524	4,067	25,234	29,825
Total receipts	150,024	23,904	26,672	200,600
DISBURSEMENTS:				
Operating:		10.776		10.776
Public safety	-	10,776	-	10,776
Culture and recreation	44,554	-	-	44,554
Community and economic	7.707			7.707
development	7,727	122 (20	-	7,727
Debt service	-	133,639	241 102	133,639
Capital projects			241,182	<u>241,182</u>
Total disbursements	52,281	144,415	241,182	437,878
Excess (deficiency) of receipts over (under) disbursements	97,743	(120,511)	(214,510)	(237,278)
OTHER FINANCING SOURCES (USES):				
Bond proceeds	-	-	175,000	175,000
Transfers in	11,433	164,551	104,000	279,984
Transfers out	(139,316)		(75,195)	(214,511)
Net other financing				
sources (uses)	(127,883)	164,551	203,805	240,473
NET CHANGE IN CASH BALANCE	(30,140)	44,040	(10,705)	3,195

(continued)

See accompanying independent auditor's report.

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Governmental Funds

As of and for the Year Ended June 30, 2004

		Special <u>evenue</u>		Debt Service		Capital rojects		<u>Total</u>
CASH BALANCE, BEGINNING	\$	96,047	\$	15,702	\$	67,494	\$_	179,243
CASH BALANCE, ENDING	<u>\$</u>	65,907	<u>\$</u>	59,742	\$	56,789	\$	182,438
CASH BASIS FUND BALANCE: Reserved: Debt service	\$	-	\$	59,742	\$	-	\$	59,742
Unreserved: Special revenue funds Capital project funds		65,907		<u>-</u>		- 56,789		65,907 56,789
Total cash basis fund balance	<u>\$</u>	65,907	\$	59,742	<u>\$</u>	56,789	\$	182,438

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Special Revenue Funds

As of and for the Year Ended June 30, 2004

	Community Landscaping	Employee <u>Benefits</u>	Local Option Sales Tax	TIF <u>Revenue</u>
RECEIPTS:				
Property tax	\$ -	\$ 28,578	\$ -	-
Tax increment financing collections	-	-	- 50.225	70,266
Other city tax	- 22	331	50,325	204
Use of money and property	22	13	<u>85</u>	204
Total receipts	22	28,922	50,410	70,470
DISBURSEMENTS: Operating:				
Culture and recreation	_	-	_	_
Community and				
economic development	7,727			
Total disbursements	7,727			
Excess (deficiency) of operating receipts over (under) operating disbursements	(7,705)	28,922	50,410	70,470
OTHER FINANCING SOURCES (USES):				
Operating transfers in	6,000	(20,022)	(20.1(0)	-
Operating transfers out		(28,922)	(39,160)	(66,512)
Net other financing	(000	(28,022)	(20.1(0))	(((, 512)
sources (uses)	6,000	(28,922)	(39,160)	(66,512)
NET CHANGE IN CASH BALANCI	E $(1,705)$	-	11,250	3,958
CASH BALANCE, BEGINNING	11,330			26,500
CASH BALANCE, ENDING	\$ 9,625	<u>\$</u>	<u>\$ 11,250</u>	<u>\$ 30,458</u>
CASH BASIS FUND BALANCE: Unreserved:				
Special revenue funds	\$ 9,625	<u>\$</u>	<u>\$ 11,250</u>	<u>\$ 30,458</u>

	LMI Housing		rust & .gency	Project <u>Share</u>		Carver Trust <u>Grant</u>	,	lcElroy Trust <u>Grant</u>		<u>Total</u>
\$	- - - 11	\$	- - -	\$ - - - 1	\$	- - - 188	\$	- - -	\$	28,578 70,266 50,656 524
	11			 1		188				150,024
	-		-	-		40,549		4,005		44,554
				 						7,727
				 		40,549		4,005		52,281
	11			 1		(40,361)		(4,005)	_	97,743
	5,433		(4,722)	 - -		- -		<u>-</u>		11,433 (139,316)
	5,433		(4,722)	 					_	(127,883)
	5,444		(4,722)	1		(40,361)		(4,005)		(30,140)
			4,722	 88		49,402		4,005		96,047
\$	5,444	\$		\$ 89	<u>\$</u>	9,041	\$		\$	65,907
<u>\$</u>	<u>5,444</u>	<u>\$</u>		\$ 89	<u>\$</u>	9,041	<u>\$</u>		\$	65,907

See accompanying independent auditor's report.

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Debt Service Funds

As of and for the Year Ended June 30, 2004

RECEIPTS:	Housing <u>Debt</u>	TIF <u>Debt</u>		
Property tax	\$ 19,485	\$ -		
Other city tax	205	φ - -		
Use of money and property	50	3		
Miscellaneous	-	-		
Total receipts	19,740	3		
DISBURSEMENTS:				
Operating:				
Public safety	-	10,776		
Debt service	19,467	50,315		
	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		
Total disbursements	19,467	61,091		
Excess (deficiency) of receipts over				
(under) disbursements	273	(61,088)		
OTHER FINANCING SOURCES (USES):				
Operating transfers in	_	61,079		
Operating transfers out	_	-		
Net other financing sources (uses)		61,079		
Net other financing sources (uses)		01,077		
NET CHANGE IN CASH BALANCE	273	(9)		
CASH BALANCE, BEGINNING	1,875	9		
CASH BALANCE, ENDING	<u>\$ 2,148</u>	<u>\$</u>		
CASH BASIS FUND BALANCE: Reserved:				
Debt service	<u>\$ 2,148</u>	<u>\$</u> -		

	Water <u>Bond</u>	Library <u>Debt</u>	Pool <u>Debt</u>	<u>Total</u>
\$	-	\$ -	\$ -	\$ 19,485
_	43	38 4,067	13	205 147 <u>4,067</u>
	43	4,105	13	23,904
_	- 4 <u>,684</u>	20,000	39,173	10,776 133,639
	4,684	20,000	39,173	144,415
	(4,641)	(15,895)	(39,160)	(120,511)
	62,235	2,077	39,160	164,551
_	62,235	2,077	39,160	164,551
	57,594	(13,818)	-	44,040
	-	13,818		15,702
\$	57,594	<u>\$</u>	\$ -	\$ 59,742
<u>\$</u>	57,594	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 59,742</u>
		See accompan	ving independe	ent auditor's reno

See accompanying independent auditor's report.

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Capital Projects Funds

As of and for the Year Ended June 30, 2004

	Library <u>Project</u>	<u>TIF</u>	Crisman Water <u>Project</u>	<u>Total</u>	
RECEIPTS: Use of money and property Miscellaneous	\$ 552 25,234	\$ 7	\$ 879 	\$ 1,438 25,234	
Total receipts	25,786	7	879	26,672	
DISBURSEMENTS: Capital projects	125,408		115,774	241,182	
Excess (deficiency) of receipts over (under) disbursements	(99,622)	7	(114,895)	(214,510)	
OTHER FINANCING SOURCES (USES): Bond proceeds Operating transfers in Operating transfers out	104,000 (15,090)	- - -	175,000 - (60,105)	175,000 104,000 (75,195)	
Net other financing sources (uses)	88,910		114,895	203,805	
NET CHANGE IN CASH BALANCE	E (10,712)	7	-	(10,705)	
CASH BALANCE, BEGINNING	66,609	885		67,494	
CASH BALANCE, ENDING	\$ 55,897	<u>\$ 892</u>	\$ -	<u>\$ 56,789</u>	
CASH BASIS FUND BALANCE: Unreserved: Capital project funds	<u>\$ 55,897</u>	<u>\$ 892</u>	\$ -	<u>\$ 56,789</u>	

See accompanying independent auditor's report.

Statement of Cash Receipts, Disbursements, and Changes in Cash Balances

Nonmajor Enterprise Funds

As of and for the Year Ended June 30, 2004

	Re	Electric Revenue <u>Debt</u>		lectric evenue <u>eserve</u>
OPERATING RECEIPTS	\$		\$	
OPERATING DISBURSEMENTS: Business type activities				
Excess (deficiency) of operating receipts over (under) disbursements				
NONOPERATING RECEIPTS (DISBURSEMENTS): Interest on investments Debt service		220 (72,144)		497 -
Net nonoperating receipts (disbursements)		(71,924)		497
Excess (deficiency) of receipts over (under) disbursements		(71,924)		497
OTHER FINANCING SOURCES (USES): Operating transfers in Operating transfers out		77,723		<u>-</u>
Net other financing sources (uses)		77,723		
NET CHANGE IN CASH BALANCE		5,798		497
CASH BALANCE, BEGINNING				60,141
CASH BALANCE, ENDING	<u>\$</u>	5,798	\$	60,638
CASH BASIS FUND BALANCE: Reserved: Debt service Unreserved	\$	5,798	\$	60,638
Total cash basis bund balance	\$	5,798	\$	60,638

Schedule 5

]	arbage Fruck <u>lacement</u>		Meter <u>Deposit</u>	<u>Total</u>			
\$	<u>-</u>	\$		\$			
		_					
	72		- -		789 (72,144)		
	72				(71,355)		
	72				(71,355)		
	17,325 (5,301)		<u>(10,201)</u>		95,048 (15,502)		
	12,024		(10,201)		79,546		
	12,097		(10,201)		8,191		
	3,151		10,201		73,493		
\$	15,248	\$		\$	81,684		
\$	- 15,248	\$	<u>-</u>	\$	5,798 75,886		
\$	15,248	\$		\$	81,684		

Schedule of Indebtedness

Year Ended June 30, 2004

Obligation	Date of <u>Issue</u>	Interest <u>Rates</u>	Amount Originally <u>Issued</u>	
General obligation bonds: Sewer bond	Jun. 27, 1995	4.54%	\$	384,000
General obligation notes: Aquatic center Housing debt Library note	Jul. 1, 2003 May 15, 1995 May 8, 2002	2.10-4.125% 5.00% 0.00%	\$	1,375,000 150,000 200,000
Total				
Revenue bonds: Electric	Mar. 1, 2003	1.50-4.00%	\$	600,000

Schedule 6

	Balance Beginning of Year	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End of <u>Year</u>	Interest <u>Paid</u>	Interest Due and <u>Unpaid</u>
<u>\$</u>	94,000	<u>\$</u> -	\$ 46,000	<u>\$ 48,000</u>	<u>\$ 4,268</u>	<u>\$</u> -
\$	36,195 180,000	1,375,000	17,657 20,000	1,375,000 18,538 160,000	43,857 1,810	- - -
<u>\$</u>	216,195	<u>\$ 1,375,000</u>	<u>\$ 37,657</u>	<u>\$ 1,553,538</u>	\$ 45,667	<u>\$</u> -
\$	600,000	\$ -	\$ 50,000	\$ 550,000	\$ 22,144	\$ -

Bond and Note Maturities

June 30, 2004

	General Obligation Debt							
,	Housing Issued Ma	Debt y 15, 1995		ry Note	Sewer Bonds Issued June 27, 1995			
Year Ending <u>June 30,</u>	Interest <u>Rates</u>	<u>Amount</u>	Interest <u>Rates</u>	<u>Amount</u>	Interest <u>Rates</u>	<u>Amount</u>		
2005 2006 2007 2008 2009 2010 2011 2012	5.00%	\$ 18,538 - - - - - - -	0.00% 0.00% 0.00% 0.00% 0.00% 0.00% 0.00%	\$ 20,000 20,000 20,000 20,000 20,000 20,000 20,000 20,000	4.54%	\$ 48,000 - - - - - - - -		
Total		<u>\$ 18,538</u>		<u>\$ 160,000</u>		<u>\$ 48,000</u>		
		e Bonds c Bonds ch 1, 2003	Notes Payable General Obligation Issued July 1, 2003					
Year Ending <u>June 30,</u>	Interest <u>Rates</u>	<u>Amount</u>	Interest <u>Rates</u>	<u>Amount</u>				
2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 2023	1.80% 2.00% 2.40% 2.85% 3.10% 3.40% 3.70% 3.80% 4.00%	\$ 50,000 55,000 55,000 60,000 60,000 65,000 70,000 - - - - - - - - - - - - -	4.00% 3.25% 3.25% 2.10% 2.40% 2.70% 3.00% 3.20% 3.35% 3.50% 3.60% 3.70% 3.80% 4.00% 4.00% 4.00% 4.125% 4.125%	\$ 70,000 75,000 75,000 80,000 80,000 85,000 55,000 60,000 60,000 65,000 70,000 70,000 70,000 80,000 80,000 80,000 80,000 81,0				
Total		\$ 550,000		<u>\$ 1,375,000</u>				

Schedule of Receipts by Source and Disbursements by Function - All Governmental Funds

For the Last Four Years

DUCHANG		<u>2004</u>		<u>2003</u>		<u>2002</u>		<u>2001</u>
RECEIPTS: Property tax	\$	278,626	\$	272,764	\$	271,494	\$	259,511
Tax increment financing collections	_	70,266	•	51,315	*	55,236	-	49,362
Other city tax		2,858		3,927		1,912		3,632
Licenses and permits		4,899		3,919		4,656		4,038
Use of money and property		66,078		16,716		29,723		46,734
Intergovernmental Charges for service		187,520 75,886		133,947 61,540		132,805 71,832		130,737 59,248
Miscellaneous		113,894		628,285		559,855		44,573
						, , , , , , , , , , , , , , , , , , ,		7
Total	\$	800,027	\$	1,172,413	\$	1,127,513	\$	597,835
DISBURSEMENTS:								
Operating:								
Public safety	\$	181,966	\$	185,701	\$	160,608	\$	148,397
Public works		125,372		44,567		112,747		118,657
Health and social services		342		328		352		296
Culture and recreation Community and		197,107		291,449		112,921		110,692
economic development		19,033		98,631		11,086		12,996
General government		43,353		81,858		76,702		82,275
Debt service		133,639		89,801		69,639		142,860
Capital projects		2,363,383		700,663		34,438		<u>-</u>
Total	<u>\$.</u>	3,064,195	\$	1,492,998	\$	578,493	\$	616,173

Independent Auditor's Report on Compliance and on Internal Control Over Financial Reporting

To the Honorable Mayor and Members of the City Council Dysart, Iowa

We have audited the financial statements of the City of Dysart as of and for the year ended June 30, 2004, and have issued our report thereon dated August 26, 2004. Our report expressed an unqualified opinion on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States, Chapter 11 of the Code of Iowa, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City of Dysart's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2004, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the findings were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes. There were no prior year statutory comments.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Dysart's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Dysart's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe Item I-A-04 is a material weakness. The reportable condition noted above existed in the prior year.

This report, a public record by law, is intended solely for the information and use of the Mayor, City Council, employees and citizens, and other parties to whom the City of Dysart may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Dysart during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Clifton Gunderson LLP

Cedar Rapids, Iowa August 26, 2004

Schedule of Findings

Year Ended June 30, 2004

Part I: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

REPORTABLE CONDITIONS:

I-A-04 <u>Segregation of duties</u> — One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that any employee in the office can open mail, list out cash receipts, and make bank deposits. Also, the individual responsible for maintaining cash records performs the monthly bank reconciliations.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, we recommend that the City review its operating procedures to obtain the maximum internal control possible under the circumstances.

<u>Response</u> - The City will review their present internal control procedures and will consider additional review procedures where practical.

<u>Conclusion</u> – Response accepted. The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

Schedule of Findings

Year Ended June 30, 2004

Part II: Findings Related to Statutory Reporting

- II-A-04 Official Depositories A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2004.
- II-B-04 Certified Budget Disbursements during the year ended June 30, 2004 exceeded the amounts budgeted in the Business Type Activities and Capital Projects function. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> – The budget should have been amended in sufficient amounts in accordance with Capter 384.18 of the Code of Iowa before disbursements are allowed to exceed the budget.

<u>Response</u> – The budget will be amended in the future, if applicable.

<u>Conclusion</u> – Response accepted.

- II-C-04 <u>Questionable Disbursements</u> We noted no disbursements that fail to meet the requirements of public purposes as defined in an Attorney General's opinion dated April 25, 1979.
- II-D-04 <u>Travel Expense</u> No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- II-E-04 <u>Business Transactions</u> Business transactions between City officials or employees and the City are as follows:

Name and Business Connection	Description	Amount		
Rick Kavalier, Council Member Owner of Kavalier Car Wash	Purchase of car wash tokens	\$	500	

In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with the council member does not appear to represent a conflict of interest since the total transactions with the individual totaled less than \$1,500 during the fiscal year.

- II-F-04 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-G-04 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.

Schedule of Findings

Year Ended June 30, 2004

Part II: Findings Related to Statutory Reporting (continued)

- II-H-04 Revenue Bonds The City has established the sinking and reserve accounts required by electric revenue bond resolution.
- II-I-04 <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

Audit Staff

This audit was performed by:

William E. Murray, CPA, Audit Partner

Jared Kremer, CPA, Manager

Justin Zimmerman, Associate